COMMITTEE PRINT (DATED SEPTEMBER 1, 2005), AS AMENDED BY THE COMMITTEE ON EDUCATION AND THE WORKFORCE ON OCTOBER 20, 2005

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Personal Responsi-
- 3 bility, Work, and Family Promotion Act of 2005".

4 SEC. 2. TABLE OF CONTENTS.

- 5 The table of contents of this Act is as follows:
 - Sec. 1. Short title.
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	REFERENCES

2	Except as otherwise expressly provided, wherever in
3	this Act an amendment or repeal is expressed in terms
4	of an amendment to, or repeal of, a section or other provi-
5	sion, the amendment or repeal shall be considered to be
6	made to a section or other provision of the Social Security
7	Act.

TITLE I—TANF

10 SUFFICIENCY PLAN REQUIREMENTS.

11	(a)	Modification	OF	STATE	Plan	Require-

- 12 MENTS.—Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A))
- 13 is amended by striking clauses (ii) and (iii) and inserting
- 14 the following:

15	"(ii) Require a parent or caretaker re-
16	ceiving assistance under the program to
17	engage in work or alternative self-suffi-
18	ciency activities (as defined by the State),
19	consistent with section $407(e)(2)$.

20 "(iii) Require families receiving assist-21 ance under the program to engage in ac-22 tivities in accordance with family self-suffi-



1	ciency plans developed pursuant to section
2	408(b).".
3	(b) Establishment of Family Self-Sufficiency
4	Plans.—
5	(1) In General.—Section 408(b) (42 U.S.C.
6	608(b)) is amended to read as follows:
7	"(b) Family Self-Sufficiency Plans.—
8	"(1) In general.—A State to which a grant
9	is made under section 403 shall—
10	"(A) assess, in the manner deemed appro-
11	priate by the State, the skills, prior work expe-
12	rience, and employability of each work-eligible
13	individual (as defined in section $407(b)(2)(C)$)
14	receiving assistance under the State program
15	funded under this part;
16	"(B) establish for each family that in-
17	cludes such an individual, in consultation as the
18	State deems appropriate with the individual, a
19	self-sufficiency plan that specifies appropriate
20	activities described in the State plan submitted
21	pursuant to section 402, including direct work
22	activities as appropriate designed to assist the
23	family in achieving their maximum degree of
24	self-sufficiency, and that provides for the ongo-



1	ing participation of the individual in the activi-
2	ties;
3	"(C) require, at a minimum, each such in-
4	dividual to participate in activities in accord-
5	ance with the self-sufficiency plan;
6	"(D) monitor the participation of each
7	such individual in the activities specified in the
8	self sufficiency plan, and regularly review the
9	progress of the family toward self-sufficiency;
10	"(E) upon such a review, revise the self-
11	sufficiency plan and activities as the State
12	deems appropriate.
13	"(2) TIMING.—The State shall comply with
14	paragraph (1) with respect to a family—
15	"(A) in the case of a family that, as of Oc-
16	tober 1, 2005, is not receiving assistance from
17	the State program funded under this part, not
18	later than 60 days after the family first receives
19	assistance on the basis of the most recent appli-
20	cation for the assistance; or
21	"(B) in the case of a family that, as of
22	such date, is receiving the assistance, not later
23	than 12 months after the date of enactment of
24	this subsection.



1	"(3) State discretion.—A State shall have
2	sole discretion, consistent with section 407, to define
3	and design activities for families for purposes of this
4	subsection, to develop methods for monitoring and
5	reviewing progress pursuant to this subsection, and
6	to make modifications to the plan as the State
7	deems appropriate to assist the individual in increas-
8	ing their degree of self-sufficiency.
9	"(4) Rule of interpretation.—Nothing in
10	this part shall preclude a State from
11	"(A) requiring participation in work and
12	any other activities the State deems appropriate
13	for helping families achieve self-sufficiency and
14	improving child well-being; or
15	"(B) using job search or other appropriate
16	job readiness or work activities to assess the
17	employability of individuals and to determine
18	appropriate future engagement activities.".
19	(2) Penalty for failure to establish
20	FAMILY SELF-SUFFICIENCY PLAN.—Section
21	409(a)(3) (42 U.S.C. 609(a)(3)) is amended—
22	(A) in the paragraph heading, by inserting
23	"OR ESTABLISH FAMILY SELF-SUFFICIENCY
24	PLAN" after "RATES"; and



1	(B) in subparagraph (A), by inserting for
2	408(b)" after "407(a)".
3	SEC. 102. WORK PARTICIPATION REQUIREMENTS.
4	(a) Elimination of Separate Participation
5	RATE REQUIREMENTS FOR 2-PARENT FAMILIES.—
6	(1) Section 407 (42 U.S.C. 607) is amended in
7	each of subsections (a) and (b) by striking para-
8	graph (2).
9	(2) Section $407(b)(4)$ (42 U.S.C. $607(b)(4)$) is
10	amended by striking "paragraphs (1)(B) and
11	(2)(B)" and inserting "paragraph (1)(B)".
12	(3) Section $407(e)(1)$ (42 U.S.C. $607(e)(1)$) is
13	amended by striking subparagraph (B).
14	(4) Section $407(c)(2)(D)$ (42 U.S.C.
15	607(c)(2)(D)) is amended by striking "paragraphs
16	(1)(B)(i) and (2)(B) of subsection (b)" and inserting
17	"subsection (b)(1)(B)(i)".
18	(b) Work Participation Requirements.—Section
19	407 (42 U.S.C. 607) is amended by striking all that pre-
20	cedes subsection (b)(3) and inserting the following:
21	"SEC. 407. WORK PARTICIPATION REQUIREMENTS.
22	"(a) Participation Rate Requirements.—A
23	State to which a grant is made under section 403 for a
24	fiscal year shall achieve a minimum participation rate
25	equal to not less than—



1	"(1) 50 percent for fiscal year 2006;
2	"(2) 55 percent for fiscal year 2007;
3	"(3) 60 percent for fiscal year 2008;
4	"(4) 65 percent for fiscal year 2009; and
5	"(5) 70 percent for fiscal year 2010 and each
6	succeeding fiscal year.
7	"(b) Calculation of Participation Rates.—
8	"(1) Average monthly rate.—For purposes
9	of subsection (a), the participation rate of a State
10	for a fiscal year is the average of the participation
11	rates of the State for each month in the fiscal year.
12	"(2) Monthly participation rates; incor-
13	PORATION OF 40-HOUR WORK WEEK STANDARD.—
14	"(A) In general.—For purposes of para-
15	graph (1), the participation rate of a State for
16	a month is—
17	"(i) the total number of countable
18	hours (as defined in subsection (c)) with
19	respect to the counted families for the
20	State for the month; divided by
21	"(ii) 160 multiplied by the number of
22	counted families for the State for the
23	month.
24	"(B) Counted families defined.—



1	"(i) IN GENERAL.—In subparagraph
2	(A), the term 'counted family' means, with
3	respect to a State and a month, a family
4	that includes a work-eligible individual and
5	that receives assistance in the month under
6	the State program funded under this part,
7	subject to clause (ii).
8	"(ii) State option to exclude
9	CERTAIN FAMILIES.—At the option of a
10	State, the term 'counted family' shall not
11	include—
12	"(I) a family in the first month
13	for which the family receives assist-
14	ance from a State program funded
15	under this part on the basis of the
16	most recent application for such as-
17	sistance;
18	"(II) on a case-by-case basis, a
19	family in which the youngest child has
20	not attained 12 months of age; or
21	"(III) a family that is subject to
22	a sanction under this part or part D,
23	but that has not been subject to such
24	a sanction for more than 3 months



1	(whether or not consecutive) in the
2	preceding 12-month period.
3	"(iii) State option to include in-
4	DIVIDUALS RECEIVING ASSISTANCE UNDER
5	A TRIBAL FAMILY ASSISTANCE PLAN OF
6	TRIBAL WORK PROGRAM.—At the option of
7	a State, the term 'counted family' may in-
8	clude families in the State that are receiv-
9	ing assistance under a tribal family assist-
10	ance plan approved under section 412 or
11	under a tribal work program to which
12	funds are provided under this part.
13	"(C) Work-eligible individual de-
14	FINED.—In this section, the term 'work-eligible
15	individual' means an individual—
16	"(i) who is married or a single head
17	of household; and
18	"(ii) whose needs are (or, but for
19	sanctions under this part or part D, would
20	be) included in determining the amount of
21	cash assistance to be provided to the fam-
22	ily under the State program funded under
23	this part.".
24	(c) Recalibration of Caseload Reduction
25	Credit.—



1	(1) In general.—Section 407(b)(3)(A)(ii) (42
2	U.S.C. 607(b)(3)(A)(ii)) is amended to read as fol-
3	lows:
4	"(ii) the average monthly number of
5	families that received assistance under the
6	State program funded under this part dur-
7	ing the base year.".
8	(2) Conforming amendment.—Section
9	407(b)(3)(B) (42 U.S.C. $607(b)(3)(B)$) is amended
10	by striking "and eligibility criteria" and all that fol-
11	lows through the close parenthesis and inserting
12	"and the eligibility criteria in effect during the then
13	applicable base year".
14	(3) Base year defined.—Section 407(b)(3)
15	(42 U.S.C. 607(b)(3)) is amended by adding at the
16	end the following:
17	"(C) Base year defined.—In this para-
18	graph, the term 'base year' means, with respect
19	to a fiscal year—
20	"(i) if the fiscal year is fiscal year
21	2006, fiscal year 1996;
22	"(ii) if the fiscal year is fiscal year
23	2007, fiscal year 1998;
24	"(iii) if the fiscal year is fiscal year
25	2008, fiscal year 2001; or



1	"(iv) if the fiscal year is fiscal year
2	2009 or any succeeding fiscal year, the
3	then 4th preceding fiscal year.".
4	(d) Superachiever Credit.—Section 407(b) (42
5	U.S.C. 607(b)) is amended by striking paragraphs (4) and
6	(5) and inserting the following:
7	"(4) Superachiever credit.—
8	"(A) IN GENERAL.—The participation
9	rate, determined under paragraphs (1) and (2)
10	of this subsection, of a superachiever State for
11	a fiscal year shall be increased by the lesser
12	of—
13	"(i) the amount (if any) of the super-
14	achiever credit applicable to the State; or
15	"(ii) the number of percentage points
16	(if any) by which the minimum participa-
17	tion rate required by subsection (a) for the
18	fiscal year exceeds 50 percent.
19	"(B) Superachiever state.—For pur-
20	poses of subparagraph (A), a State is a super-
21	achiever State if the State caseload for fiscal
22	year 2001 has declined by at least 60 percent
23	from the State caseload for fiscal year 1995.
24	"(C) Amount of credit.—The super-
25	achiever credit applicable to a State is the num-



1	ber of percentage points (if any) by which the
2	decline referred to in subparagraph (B) exceeds
3	60 percent.
4	"(D) Definitions.—In this paragraph:
5	"(i) State caseload for fiscal
6	YEAR 2001.—The term 'State caseload for
7	fiscal year 2001' means the average
8	monthly number of families that received
9	assistance during fiscal year 2001 under
10	the State program funded under this part.
11	"(ii) State caseload for fiscal
12	YEAR 1995.—The term 'State caseload for
13	fiscal year 1995' means the average
14	monthly number of families that received
15	aid under the State plan approved under
16	part A (as in effect on September 30,
17	1995) during fiscal year 1995.".
18	(e) Countable Hours.—Section 407 of such Act
19	(42 U.S.C. 607) is amended by striking subsections (c)
20	and (d) and inserting the following:
21	"(c) Countable Hours.—
22	"(1) Definition.—In subsection (b)(2), the
23	term 'countable hours' means, with respect to a fam-
24	ily for a month, the total number of hours in the

month in which any member of the family who is a



1	work-eligible individual is engaged in a direct work
2	activity or other activities specified by the State (ex-
3	cluding an activity that does not address a purpose
4	specified in section 401(a)), subject to the other pro-
5	visions of this subsection.
6	"(2) Limitations.—Subject to such regula-
7	tions as the Secretary may prescribe:
8	"(A) MINIMUM WEEKLY AVERAGE OF 24
9	HOURS OF DIRECT WORK ACTIVITIES RE-
10	QUIRED.—If the work-eligible individuals in a
11	family are engaged in a direct work activity for
12	an average total of fewer than 24 hours per
13	week in a month, then the number of countable
14	hours with respect to the family for the month
15	shall be zero.
16	"(B) MAXIMUM WEEKLY AVERAGE OF 16
17	HOURS OF OTHER ACTIVITIES.—An average of
18	not more than 16 hours per week of activities
19	specified by the State (subject to the exclusion
20	described in paragraph (1)) may be considered
21	countable hours in a month with respect to a
22	family.
23	"(3) Special rules.—For purposes of para-
24	graph (1):



1	"(A) PARTICIPATION IN QUALIFIED AC-
2	TIVITIES.—
3	"(i) IN GENERAL.—If, with the ap-
4	proval of the State, the work-eligible indi-
5	viduals in a family are engaged in 1 or
6	more qualified activities for an average
7	total of at least 24 hours per week in a
8	month, then all such engagement in the
9	month shall be considered engagement in a
10	direct work activity, subject to clause (iii)
11	"(ii) Qualified activity de-
12	FINED.—The term 'qualified activity
13	means an activity specified by the State
14	(subject to the exclusion described in para-
15	graph (1)) that meets such standards and
16	criteria as the State may specify
17	including—
18	"(I) substance abuse counseling
19	or treatment;
20	"(II) rehabilitation treatment
21	and services;
22	"(III) work-related education or
23	training directed at enabling the fam-
24	ily member to work;



1	"(IV) job search or job readiness
2	assistance; and
3	"(V) any other activity that ad-
4	dresses a purpose specified in section
5	401(a).
6	"(iii) Limitation.—
7	"(I) In general.—Except as
8	provided in subclause (II), clause (i)
9	shall not apply to a family for more
10	than 3 months in any period of 24
11	consecutive months.
12	"(II) Special rule applicable
13	TO EDUCATION AND TRAINING.—A
14	State may, on a case-by-case basis,
15	apply clause (i) to a work-eligible indi-
16	vidual so that participation by the in-
17	dividual in education or training, if
18	needed to permit the individual to
19	complete a certificate program or
20	other work-related education or train-
21	ing directed at enabling the individual
22	to fill a known job need in a local
23	area, may be considered countable
24	hours with respect to the family of the

individual for not more than 4 months



1	in any period of 24 consecutive
2	months.
3	"(B) School attendance by teen
4	HEAD OF HOUSEHOLD.—The work-eligible
5	members of a family shall be considered to be
6	engaged in a direct work activity for an average
7	of 40 hours per week in a month if the family
8	includes an individual who is married, or is a
9	single head of household, who has not attained
10	20 years of age, and the individual—
11	"(i) maintains satisfactory attendance
12	at secondary school or the equivalent in
13	the month; or
14	"(ii) participates in education directly
15	related to employment for an average of at
16	least 20 hours per week in the month.
17	"(C) PARENTAL PARTICIPATION IN
18	SCHOOLS.—Each work-eligible individual in a
19	family shall make verified visits at least twice
20	per school year to the school of each of the indi-
21	vidual's minor dependent children required to
22	attend school under the law of the State in
23	which the minor children reside, during the pe-
24	riod in which the family receives assistance

under the program funded under this part.



1	Hours spent in such activity may be specified
2	by the State as countable hours for purposes of
3	paragraph (2)(B).
4	"(d) DIRECT WORK ACTIVITY.—In this section, the
5	term 'direct work activity' means—
6	"(1) unsubsidized employment;
7	"(2) subsidized private sector employment;
8	"(3) subsidized public sector employment;
9	"(4) on-the-job training;
10	"(5) supervised work experience; or
11	"(6) supervised community service.".
12	(f) Penalties Against Individuals.—Section
13	407(e)(1) (42 U.S.C. 607(e)(1)) is amended to read as
14	follows:
15	"(1) Reduction or termination of assist-
16	ANCE.—
17	"(A) In general.—Except as provided in
18	paragraph (2), if an individual in a family re-
19	ceiving assistance under a State program fund-
20	ed under this part fails to engage in activities
21	required in accordance with this section, or
22	other activities required by the State under the
23	program, and the family does not otherwise en-
24	gage in activities in accordance with the self-



1	sufficiency plan established for the family pur-
2	suant to section 408(b), the State shall—
3	"(i) if the failure is partial or persists
4	for not more than 1 month—
5	"(I) reduce the amount of assist-
6	ance otherwise payable to the family
7	pro rata (or more, at the option of the
8	State) with respect to any period dur-
9	ing a month in which the failure oc-
10	curs; or
11	"(II) terminate all assistance to
12	the family, subject to such good cause
13	exceptions as the State may establish;
14	or
15	"(ii) if the failure is total and persists
16	for at least 2 consecutive months, termi-
17	nate all cash payments to the family in-
18	cluding qualified State expenditures (as de-
19	fined in section $409(a)(7)(B)(i)$ for at
20	least 1 month and thereafter until the
21	State determines that the individual has
22	resumed full participation in the activities,
23	subject to such good cause exceptions as
24	the State may establish.
25	"(B) Special bille —



1	"(i) In general.—In the event of a
2	conflict between a requirement of clause
3	(i)(II) or (ii) of subparagraph (A) and a
4	requirement of a State constitution, or of
5	a State statute that, before 1966, obligated
6	local government to provide assistance to
7	needy parents and children, the State con-
8	stitutional or statutory requirement shall
9	control.
10	"(ii) Limitation.—Clause (i) of this
11	subparagraph shall not apply after the 1-
12	year period that begins with the date of
13	the enactment of this subparagraph.".
14	(g) Conforming Amendments.—
15	(1) Section 407(f) (42 U.S.C. 607(f)) is amend-
16	ed in each of paragraphs (1) and (2) by striking
17	"work activity described in subsection (d)" and in-
18	serting "direct work activity".
19	(2) The heading of section $409(a)(14)$ (42)
20	U.S.C. 609(a)(14)) is amended by inserting "OR
21	REFUSING TO ENGAGE IN ACTIVITIES UNDER A
22	FAMILY SELF-SUFFICIENCY PLAN'' after



23

"**WORK**".

1	SEC. 103. WORK-RELATED PERFORMANCE IMPROVEMENT.
2	(a) State Plans.—Section 402(a)(1) (42 U.S.C.
3	602(a)) is amended—
4	(1) in subparagraph (A), by adding at the end
5	the following:
6	"(vii) The document shall—
7	"(I) describe how the State will
8	pursue ending dependence of needy
9	families on government benefits and
10	reducing poverty by promoting job
11	preparation and work;
12	"(II) include specific, numerical
13	and measurable performance objec-
14	tives for accomplishing subclause (I)
15	and
16	"(III) describe the methodology
17	that the State will use to measure
18	State performance in relation to each
19	such objective.
20	"(viii) Describe any strategies and
21	programs the State may be undertaking to
22	address—
23	"(I) employment retention and
24	advancement for recipients of assist-
25	ance under the program, including

placement into high-demand jobs, and



1	whether the jobs are identified using
2	labor market information;
3	"(II) services for struggling and
4	noncompliant families, and for clients
5	with special problems; and
6	"(III) program integration, in-
7	cluding the extent to which employ-
8	ment and training services under the
9	program are provided through the
10	One-Stop delivery system created
11	under the Workforce Investment Act
12	of 1998, and the extent to which
13	former recipients of such assistance
14	have access to additional core, inten-
15	sive, or training services funded
16	through such Act."; and
17	(2) in subparagraph (B), by striking clause (iv).
18	(b) Report on Annual Performance Improve-
19	MENT.—Section 411 (42 U.S.C. 611) is amended by add-
20	ing at the end the following:
21	"(c) Annual Report on Performance Improve-
22	MENT.—Beginning with fiscal year 2007, not later than
23	January 1 of each fiscal year, each eligible State shall sub-
24	mit to the Secretary a report on achievement and improve-
25	ment during the preceding fiscal year under the numerical



- 1 performance goals and measures under the State program
- 2 funded under this part with respect to the matter de-
- 3 scribed in section 402(a)(1)(A)(vii).".
- 4 (c) Annual Ranking of States.—Section
- 5 413(d)(1) (42 U.S.C. 613(d)(1)) is amended by striking
- 6 "long-term private sector jobs," and inserting "private
- 7 sector jobs, the success of the recipients in retaining em-
- 8 ployment, the ability of the recipients to increase their
- 9 wages,".
- 10 (d) Performance Improvement.—Section 413 (42)
- 11 U.S.C. 613) is amended by adding at the end the fol-
- 12 lowing:
- 13 "(k) Performance Improvement.—The Secretary,
- 14 in consultation with States, shall develop uniform perform-
- 15 ance measures designed to assess the degree of effective-
- 16 ness, and the degree of improvement, of State programs
- 17 funded under this part in accomplishing the work-related
- 18 purposes of this part.".

19 SEC. 104. REPORT ON COORDINATION.

- Not later than 6 months after the date of the enact-
- 21 ment of this Act, the Secretary of Health and Human
- 22 Services and the Secretary of Labor shall jointly submit
- 23 a report to the Congress describing common or conflicting
- 24 data elements, definitions, performance measures, and re-
- 25 porting requirements in the Workforce Investment Act of



- 1 1998 and part A of title IV of the Social Security Act,
- 2 and, to the degree each Secretary deems appropriate, at
- 3 the discretion of either Secretary, any other program ad-
- 4 ministered by the respective Secretary, to allow greater co-
- 5 ordination between the welfare and workforce development
- 6 systems.

7 SEC. 105. FATHERHOOD PROGRAM.

- 8 (a) Short Title.—This section may be cited as the
- 9 "Promotion and Support of Responsible Fatherhood and
- 10 Healthy Marriage Act of 2005".
- 11 (b) Fatherhood Program.—
- 12 (1) IN GENERAL.—Title I of the Personal Re-
- sponsibility and Work Opportunity Reconciliation
- 14 Act of 1996 (Public Law 104–193) is amended by
- adding at the end the following:
- 16 "SEC. 117. FATHERHOOD PROGRAM.
- 17 "(a) IN GENERAL.—Title IV (42 U.S.C. 601–679b)
- 18 is amended by inserting after part B the following:
- 19 **'PART C—FATHERHOOD PROGRAM**
- 20 'SEC. 441. FINDINGS AND PURPOSES.
- 21 '(a) FINDINGS.—The Congress finds that there is
- 22 substantial evidence strongly indicating the urgent need
- 23 to promote and support involved, committed, and respon-
- 24 sible fatherhood, and to encourage and support healthy



1	marriages between parents raising children, including data
2	demonstrating the following:
3	'(1) In approximately 84 percent of cases where
4	a parent is absent, that parent is the father.
5	(2) If current trends continue, half of all chil-
6	dren born today will live apart from one of their par-
7	ents, usually their father, at some point before they
8	turn 18.
9	(3) Where families (whether intact or with a
10	parent absent) are living in poverty, a significant
11	factor is the father's lack of job skills.
12	'(4) Committed and responsible fathering dur-
13	ing infancy and early childhood contributes to the
14	development of emotional security, curiosity, and
15	math and verbal skills.
16	'(5) An estimated 19,400,000 children (27 per-
17	cent) live apart from their biological father.
18	'(6) Forty percent of children under age 18 not
19	living with their biological father had not seen their
20	father even once in the last 12 months, according to
21	national survey data.
22	(b) Purposes.—The purposes of this part are:
23	'(1) To provide for projects and activities by
24	public entities and by nonprofit community entities,
25	including religious organizations, designed to test



1	promising approaches to accomplishing the following
2	objectives:
3	'(A) Promoting responsible, caring, and ef-
4	fective parenting through counseling, men-
5	toring, and parenting education, dissemination
6	of educational materials and information on
7	parenting skills, encouragement of positive fa-
8	ther involvement, including the positive involve-
9	ment of nonresident fathers, and other meth-
10	ods.
11	'(B) Enhancing the abilities and commit-
12	ment of unemployed or low-income fathers to
13	provide material support for their families and
14	to avoid or leave welfare programs by assisting
15	them to take full advantage of education, job
16	training, and job search programs, to improve
17	work habits and work skills, to secure career
18	advancement by activities such as outreach and
19	information dissemination, coordination, as ap-
20	propriate, with employment services and job
21	training programs, including the One-Stop de-
22	livery system established under title I of the
23	Workforce Investment Act of 1998, encourage-
24	ment and support of timely payment of current

child support and regular payment toward past



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1	due child support obligations in appropriate
2	cases, and other methods.
3	(C) Improving fathers' ability to effec-
4	tively manage family business affairs by means
5	such as education, counseling, and mentoring in
6	matters including household management,
7	budgeting, banking, and handling of financial
8	transactions, time management, and home
9	maintenance.
10	'(D) Encouraging and supporting healthy
11	marriages and married fatherhood through such
12	activities as premarital education, including the
13	use of premarital inventories, marriage prepara-
14	tion programs, skills-based marriage education
15	programs, marital therapy, couples counseling,
16	divorce education and reduction programs, di-
17	vorce mediation and counseling, relationship
18	skills enhancement programs, including those
19	designed to reduce child abuse and domestic vi-
20	olence, and dissemination of information about
21	the benefits of marriage for both parents and
22	children.
23	'(2) Through the projects and activities de-
24	scribed in paragraph (1), to improve outcomes for

children with respect to measures such as increased



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1	ranniy income and economic security, improved
2	school performance, better health, improved emo-
3	tional and behavioral stability and social adjustment,
4	and reduced risk of delinquency, crime, substance
5	abuse, child abuse and neglect, teen sexual activity,
6	and teen suicide.

'(3) To evaluate the effectiveness of various approaches and to disseminate findings concerning outcomes and other information in order to encourage and facilitate the replication of effective approaches to accomplishing these objectives.

12 'SEC. 442. DEFINITIONS.

'In this part, the terms "Indian tribe" and "tribal organization" have the meanings given them in subsections (e) and (l), respectively, of section 4 of the Indian Self-Determination and Education Assistance Act.

17 'SEC. 443. COMPETITIVE GRANTS FOR SERVICE PROJECTS.

18 '(a) In General.—The Secretary may make grants 19 for fiscal years 2006 through 2010 to public and nonprofit 20 community entities, including religious organizations, and 21 to Indian tribes and tribal organizations, for demonstra-22 tion service projects and activities designed to test the ef-23 fectiveness of various approaches to accomplish the objec-

tives specified in section 441(b)(1).



1	(b) Eligibility Criteria for Full Service
2	GRANTS.—In order to be eligible for a grant under this
3	section, except as specified in subsection (c), an entity
4	shall submit an application to the Secretary containing the
5	following:
6	'(1) Project description.—A statement
7	including—
8	'(A) a description of the project and how
9	it will be carried out, including the geographical
10	area to be covered and the number and charac-
11	teristics of clients to be served, and how it will
12	address each of the 4 objectives specified in sec-
13	tion $441(b)(1)$; and
14	'(B) a description of the methods to be
15	used by the entity or its contractor to assess
16	the extent to which the project was successful
17	in accomplishing its specific objectives and the
18	general objectives specified in section 441(b)(1)
19	(2) Experience and qualifications.—A
20	demonstration of ability to carry out the project, by
21	means such as demonstration of experience in suc-
22	cessfully carrying out projects of similar design and
23	scope, and such other information as the Secretary
24	may find necessary to demonstrate the entity's ca-

pacity to carry out the project, including the entity's



1	ability to provide the non-Federal share of project
2	resources.
3	(3) Addressing child abuse and neglect
4	AND DOMESTIC VIOLENCE.—A description of how
5	the entity will assess for the presence of, and inter-
6	vene to resolve, domestic violence and child abuse
7	and neglect, including how the entity will coordinate
8	with State and local child protective service and do-
9	mestic violence programs.
10	(4) Addressing concerns relating to
11	SUBSTANCE ABUSE AND SEXUAL ACTIVITY.—A com-
12	mitment to make available to each individual partici-
13	pating in the project education about alcohol, to-
14	bacco, and other drugs, and about the health risks
15	associated with abusing such substances, and infor-
16	mation about diseases and conditions transmitted
17	through substance abuse and sexual contact, includ-
18	ing HIV/AIDS, and to coordinate with providers of
19	services addressing such problems, as appropriate.
20	(5) Coordination with specified pro-
21	GRAMS.—An undertaking to coordinate, as appro-
22	priate, with State and local entities responsible for
23	the programs under parts A, B, and D of this title,
24	including programs under title I of the Workforce

Investment Act of 1998 (including the One-Stop de-



1	livery system), and such other programs as the Sec-
2	retary may require.
3	'(6) Records, reports, and audits.—An
4	agreement to maintain such records, make such re-
5	ports, and cooperate with such reviews or audits as
6	the Secretary may find necessary for purposes of
7	oversight of project activities and expenditures.
8	(7) Self-initiated evaluation.—If the enti-
9	ty elects to contract for independent evaluation of
0	the project (part or all of the cost of which may be
1	paid for using grant funds), a commitment to sub-
2	mit to the Secretary a copy of the evaluation report
3	within 30 days after completion of the report and
4	not more than 1 year after completion of the project.
5	(8) Cooperation with secretary's over-
6	SIGHT AND EVALUATION.—An agreement to cooper-
7	ate with the Secretary's evaluation of projects as-
8	sisted under this section, by means including ran-
9	dom assignment of clients to service recipient and
20	control groups, if determined by the Secretary to be
21	appropriate, and affording the Secretary access to
22	the project and to project-related records and docu-
23	ments, staff, and clients.
24	'(c) Eligibility Criteria for Limited Purpose

25 Grants.—In order to be eligible for a grant under this



section in an amount under \$25,000 per fiscal year, an 2 entity shall submit an application to the Secretary con-3 taining the following: '(1) Project description.—A description of 4 5 the project and how it will be carried out, including 6 the number and characteristics of clients to be 7 served, the proposed duration of the project, and 8 how it will address at least 1 of the 4 objectives 9 specified in section 441(b)(1). 10 '(2) QUALIFICATIONS.—Such information as 11 the Secretary may require as to the capacity of the 12 entity to carry out the project, including any pre-13 vious experience with similar activities. 14 COORDINATION **(**(3) WITH RELATED PRO-GRAMS.—As required by the Secretary in appro-15 16 priate cases, an undertaking to coordinate and co-17 operate with State and local entities responsible for 18 specific programs relating to the objectives of the 19 project including, as appropriate, jobs programs and 20 programs serving children and families. 21 '(4) RECORDS, REPORTS, AND AUDITS.—An 22 agreement to maintain such records, make such re-23 ports, and cooperate with such reviews or audits as

the Secretary may find necessary for purposes of

oversight of project activities and expenditures.



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1	(5) Cooperation with secretary's over-
2	SIGHT AND EVALUATION.—An agreement to cooper-
3	ate with the Secretary's evaluation of projects as-
4	sisted under this section, by means including afford-
5	ing the Secretary access to the project and to
6	project-related records and documents, staff, and cli-
7	ents.
8	'(d) Considerations in Awarding Grants.—
9	(1) Diversity of Projects.—In awarding
10	grants under this section, the Secretary shall seek to
11	achieve a balance among entities of differing sizes,
12	entities in differing geographic areas, entities in
13	urban and in rural areas, and entities employing dif-
14	fering methods of achieving the purposes of this sec-
15	tion, including working with the State agency re-
16	sponsible for the administration of part D to help fa-
17	thers satisfy child support arrearage obligations.
18	(2) Preference for projects serving
19	LOW-INCOME FATHERS.—In awarding grants under
20	this section, the Secretary may give preference to
21	applications for projects in which a majority of the
22	clients to be served are low-income fathers.
23	'(e) Federal Share.—

'(1) IN GENERAL.—Grants for a project under

this section for a fiscal year shall be available for a



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1	share of the cost of such project in such fiscal year
2	equal to—
3	'(A) up to 80 percent (or up to 90 percent,
4	if the entity demonstrates to the Secretary's
5	satisfaction circumstances limiting the entity's
6	ability to secure non-Federal resources) in the
7	case of a project under subsection (b); and
8	(B) up to 100 percent, in the case of a
9	project under subsection (c).
10	(2) Non-federal share.—The non-federal
11	share may be in cash or in kind. In determining the
12	amount of the non-Federal share, the Secretary may
13	attribute fair market value to goods, services, and
14	facilities contributed from non-Federal sources.
15	'SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION
16	PROJECTS.
17	'(a) In General.—The Secretary may make grants
18	under this section for fiscal years 2006 through 2010 to
19	eligible entities (as specified in subsection (b)) for 2
20	multicity, multistate projects demonstrating approaches to
21	achieving the objectives specified in section $441(b)(1)$. One
22	of the projects shall test the use of married couples to
23	deliver program services.
24	'(b) Eligible Entities.—An entity eligible for a
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1	therhood promotion organization that meets the following
2	requirements:
3	'(1) Experience with fatherhood pro-
4	GRAMS.—The organization must have substantial ex-
5	perience in designing and successfully conducting
6	programs that meet the purposes described in sec-
7	tion 441.
8	(2) Experience with multicity,
9	MULTISTATE PROGRAMS AND GOVERNMENT COORDI-
10	NATION.—The organization must have experience in
11	simultaneously conducting such programs in more
12	than 1 major metropolitan area in more than 1
13	State and in coordinating such programs, where ap-
14	propriate, with State and local government agencies
15	and private, nonprofit agencies (including commu-
16	nity-based and religious organizations), including
17	State or local agencies responsible for child support
18	enforcement and workforce development.
19	(c) Application Requirements.—In order to be
20	eligible for a grant under this section, an entity must sub-
21	mit to the Secretary an application that includes the fol-
22	lowing:



1	'(A) Eligible entity.—A demonstration
2	that the entity meets the requirements of sub-
3	section (b).
4	'(B) Other.—Such other information as
5	the Secretary may find necessary to dem-
6	onstrate the entity's capacity to carry out the
7	project, including the entity's ability to provide
8	the non-Federal share of project resources.
9	(2) Project description.—A description of
10	and commitments concerning the project design, in-
11	cluding the following:
12	'(A) In general.—A detailed description
13	of the proposed project design and how it will
14	be carried out, which shall—
15	'(i) provide for the project to be con-
16	ducted in at least 3 major metropolitan
17	areas;
18	'(ii) state how it will address each of
19	the 4 objectives specified in section
20	441(b)(1);
21	'(iii) demonstrate that there is a suffi-
22	cient number of potential clients to allow
23	for the random selection of individuals to
24	participate in the project and for compari-

sons with appropriate control groups com-



1	posed of individuals who have not partici-
2	pated in such projects; and
3	'(iv) demonstrate that the project is
4	designed to direct a majority of project re-
5	sources to activities serving low-income fa-
6	thers (but the project need not make serv-
7	ices available on a means-tested basis).
8	(B) Oversight, evaluation, and ad-
9	JUSTMENT COMPONENT.—An agreement that
10	the entity—
11	'(i) in consultation with the evaluator
12	selected pursuant to section 446, and as
13	required by the Secretary, will modify the
14	project design, initially and (if necessary)
15	subsequently throughout the duration of
16	the project, in order to facilitate ongoing
17	and final oversight and evaluation of
18	project operation and outcomes (by means
19	including, to the maximum extent feasible,
20	random assignment of clients to service re-
21	cipient and control groups), and to provide
22	for mid-course adjustments in project de-

sign indicated by interim evaluations;



1	'(ii) will submit to the Secretary re-
2	vised descriptions of the project design as
3	modified in accordance with clause (i); and
4	'(iii) will cooperate fully with the Sec-
5	retary's ongoing oversight and ongoing and
6	final evaluation of the project, by means
7	including affording the Secretary access to
8	the project and to project-related records
9	and documents, staff, and clients.
10	(3) Addressing child abuse and neglect
11	AND DOMESTIC VIOLENCE.—A description of how
12	the entity will assess for the presence of, and inter-
13	vene to resolve, domestic violence and child abuse
14	and neglect, including how the entity will coordinate
15	with State and local child protective service and do-
16	mestic violence programs.
17	(4) Addressing concerns relating to
18	SUBSTANCE ABUSE AND SEXUAL ACTIVITY.—A com-
19	mitment to make available to each individual partici-
20	pating in the project education about alcohol, to-
21	bacco, and other drugs, and about the health risks
22	associated with abusing such substances, and infor-
23	mation about diseases and conditions transmitted

through substance abuse and sexual contact, includ-



1	ing HIV/AIDS, and to coordinate with providers of
2	services addressing such problems, as appropriate.
3	(5) Coordination with specified pro-
4	GRAMS.—An undertaking to coordinate, as appro-
5	priate, with State and local entities responsible for
6	the programs funded under parts A, B, and D of
7	this title, programs under title I of the Workforce
8	Investment Act of 1998 (including the One-Stop de-
9	livery system), and such other programs as the Sec-
10	retary may require.
11	(6) Records, reports, and audits.—An
12	agreement to maintain such records, make such re-
13	ports, and cooperate with such reviews or audits (in
14	addition to those required under the preceding provi-
15	sions of paragraph (2)) as the Secretary may find
16	necessary for purposes of oversight of project activi-
17	ties and expenditures.
18	'(d) Federal Share.—
19	'(1) In general.—Grants for a project under
20	this section for a fiscal year shall be available for up
21	to 80 percent of the cost of such project in such fis-
22	cal year.
23	'(2) Non-federal share.—The non-federal
24	share may be in cash or in kind. In determining the

amount of the non-Federal share, the Secretary may



1	attribute fair market value to goods, services, and
2	facilities contributed from non-Federal sources.
3	'SEC. 445. ECONOMIC INCENTIVE DEMONSTRATION
4	PROJECTS.
5	'(a) In General.—The Secretary may make grants
6	under this section for fiscal years 2006 through 2010 to
7	eligible entities (as specified in subsection (b)) for two to
8	five projects demonstrating approaches to achieving the
9	objectives specified in section 441(b)(1). Drawing on the
10	success of economic-incentive programs in demonstrating
11	strong employment effects for low-income mothers,
12	projects shall test the use of economic incentives combined
13	with a comprehensive approach to addressing employment
14	barriers to encourage non-custodial parents to enter the
15	workforce and to contribute financially and emotionally to
16	their children. The Secretary may make grants based on
17	the level of innovation, comprehensiveness, and likelihood
18	to achieve the goal of increased employment by the appli-
19	cant.
20	'(b) Eligible Entities.—An entity eligible for a
21	grant under this section must be a national nonprofit fa-
22	therhood promotion organization that meets the following
23	requirements:
24	'(1) Experience with fatherhood pro-

GRAMS.—The organization must have substantial ex-



1	perience in designing and successfully conducting
2	programs that meet the purposes described in sec-
3	tion 441.
4	(2) Experience addressing multiple bar-
5	RIERS TO EMPLOYMENT.—The organization must

RIERS TO EMPLOYMENT.—The organization must have experience in conducting such programs and in coordinating such programs, where appropriate, with State and local government agencies and private, nonprofit agencies (including community-based and religious organizations), including State or local agencies responsible for child support enforcement and workforce development.

'(3) NEGOTIATED AGREEMENTS WITH STATE AND LOCAL AGENCIES FOR APPROPRIATE POLICY CHANGES TO ADDRESS BARRIERS TO EMPLOY-MENT.—The organization must have agreements in place with State and local government agencies, including State or local agencies responsible for child support enforcement and workforce development, to incorporate appropriate policy changes proposed to address barriers to employment.

'(c) APPLICATION REQUIREMENTS.—In order to be eligible for a grant under this section, an entity must submit to the Secretary an application that includes the following:



1	'(1) QUALIFICATIONS.—
2	'(A) Eligible entity.—A demonstration
3	that the entity meets the requirements of sub-
4	section (b).
5	'(B) Other.—Such other information as
6	the Secretary may find necessary to dem-
7	onstrate the entity's capacity to carry out the
8	project, including the entity's ability to provide
9	the non-Federal share of project resources.
10	(2) Project description.—A description of
11	and commitments concerning the project design, in-
12	cluding the following:
13	'(A) IN GENERAL.—A detailed description
14	of the proposed project design and how the
15	project will be carried out, which shall—
16	'(i) state how the project will address
17	each of the 4 objectives specified in section
18	441(b)(1);
19	'(ii) state how the project will address
20	employment barriers across programs
21	(such as child support, criminal justice,
22	and workforce development programs)
23	using both sanctions and compliance along
24	with monetary incentives for obtaining em-
25	ployment, with earning subsidies contin-



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1	gent upon work and child support pay-
2	ment;
3	'(iii) demonstrate that there is a suffi-
4	cient number of potential clients to allow
5	for the random selection of individuals to
6	participate in the project and for compari-
7	sons with appropriate control groups com-
8	posed of individuals who have not partici-
9	pated in such projects; and
10	'(iv) demonstrate that the project is
11	designed to direct a majority of project re-
12	sources to activities serving low-income fa-
13	thers (but the project need not make serv-
14	ices available on a means-tested basis).
15	(B) Oversight, evaluation, and ad-
16	JUSTMENT COMPONENT.—An agreement that
17	the entity—
18	'(i) in consultation with the evaluator
19	selected pursuant to section 446, and as
20	required by the Secretary, will modify the
21	project design, initially and (if necessary)
22	subsequently throughout the duration of
23	the project, in order to facilitate ongoing
24	and final oversight and evaluation of

project operation and outcomes (by means



1	including, to the maximum extent feasible,
2	random assignment of clients to service re-
3	cipient and control groups), and to provide
4	for mid-course adjustments in project de-
5	sign indicated by interim evaluations;
6	'(ii) will submit to the Secretary re-
7	vised descriptions of the project design as
8	modified in accordance with clause (i); and
9	'(iii) will cooperate fully with the Sec-
10	retary's ongoing oversight and ongoing and
11	final evaluation of the project, by means
12	including affording the Secretary access to
13	the project and to project-related records
14	and documents, staff, and clients.
15	(3) Addressing child abuse and neglect
16	AND DOMESTIC VIOLENCE.—A description of how
17	the entity will assess for the presence of, and inter-
18	vene to resolve, domestic violence and child abuse
19	and neglect, including how the entity will coordinate
20	with State and local child protective service and do-
21	mestic violence programs.
22	(4) Addressing concerns relating to
23	SUBSTANCE ABUSE AND SEXUAL ACTIVITY.—A com-
24	mitment to make available to each individual partici-

pating in the project education about alcohol, to-



1	bacco, and other drugs, and about the health risks
2	associated with abusing such substances, and infor-
3	mation about diseases and conditions transmitted
4	through substance abuse and sexual contact, includ-
5	ing HIV/AIDS, and to coordinate with providers of
6	services addressing such problems, as appropriate.
7	(5) Coordination with specified pro-
8	GRAMS.—An undertaking to coordinate, as appro-
9	priate, with State and local entities responsible for
10	the programs funded under parts A, B, and D of
11	this title, programs under title I of the Workforce
12	Investment Act of 1998 (including the One-Stop de-
13	livery system), and such other programs as the Sec-
14	retary may require.
15	(6) Records, Reports, and Audits.—An
16	agreement to maintain such records, make such re-
17	ports, and cooperate with such reviews or audits (in
18	addition to those required under the preceding provi-
19	sions of paragraph (2)) as the Secretary may find
20	necessary for purposes of oversight of project activi-
21	ties and expenditures.



'(d) Federal Share.—

'(1) In general.—Grants for a project under this section for a fiscal year shall be available for up



1	to 80 percent of the cost of such project in such fis-
2	cal year.
3	(2) Non-federal share.—The non-federal
4	share may be in cash or in kind. In determining the
5	amount of the non-Federal share, the Secretary may
6	attribute fair market value to goods, services, and
7	facilities contributed from non-Federal sources.
8	SEC. 446. EVALUATION.
9	'(a) In General.—The Secretary, directly or by con-
10	tract or cooperative agreement, shall evaluate the effec-
11	tiveness of service projects funded under sections 443 and
12	444 from the standpoint of the purposes specified in sec-
13	tion 441(b)(1).
14	(b) Evaluation Methodology.—Evaluations
15	under this section shall—
16	'(1) include, to the maximum extent feasible,
17	random assignment of clients to service delivery and
18	control groups and other appropriate comparisons of
19	groups of individuals receiving and not receiving
20	services;
21	(2) describe and measure the effectiveness of
22	the projects in achieving their specific project goals;
23	and
24	'(3) describe and assess, as appropriate, the im-

pact of such projects on marriage, parenting, domes-



1	tic violence, child abuse and neglect, money manage-
2	ment, employment and earnings, payment of child
3	support, and child well-being, health, and education.
4	(c) Evaluation Reports.—The Secretary shall
5	publish the following reports on the results of the evalua-
6	tion:
7	'(1) An implementation evaluation report cov-
8	ering the first 24 months of the activities under this
9	part to be completed by 36 months after initiation
10	of such activities.
11	(2) A final report on the evaluation to be com-
12	pleted by September 30, 2013.
13	'SEC. 447. PROJECTS OF NATIONAL SIGNIFICANCE.
14	'The Secretary is authorized, by grant, contract, or
15	cooperative agreement, to carry out projects and activities
16	of national significance relating to fatherhood promotion,
17	including—
18	'(1) Collection and dissemination of in-
19	FORMATION.—Assisting States, communities, and
20	private entities, including religious organizations, in
21	efforts to promote and support marriage and respon-
22	sible fatherhood by collecting, evaluating, developing,
23	and making available (through the Internet and by

other means) to all interested parties information re-



	<u> </u>
1	garding approaches to accomplishing the objectives
2	specified in section 441(b)(1).
3	(2) Media campaign.—Developing, promoting,
4	and distributing to interested States, local govern-
5	ments, public agencies, and private nonprofit organi-
6	zations, including charitable and religious organiza-
7	tions, a media campaign that promotes and encour-
8	ages involved, committed, and responsible fatherhood
9	and married fatherhood.
10	(3) Technical assistance.—Providing tech-
11	nical assistance, including consultation and training,
12	to public and private entities, including community
13	organizations and faith-based organizations, in the
14	implementation of local fatherhood promotion pro-
15	grams.
16	'(4) Research.—Conducting research related
17	to the purposes of this part.
18	'SEC. 448. NONDISCRIMINATION.
19	'The projects and activities assisted under this part
20	shall be available on the same basis to all fathers and ex-
21	pectant fathers able to benefit from such projects and ac-
22	tivities, including married and unmarried fathers and cus-
23	todial and noncustodial fathers, with particular attention
24	to low-income fathers, and to mothers and expectant

25 mothers on the same basis as to fathers.



1	'SEC. 449. AUTHORIZATION OF APPROPRIATIONS; RES-
2	ERVATION FOR CERTAIN PURPOSE.
3	'(a) Authorization.—There are authorized to be
4	appropriated \$20,000,000 for each of fiscal years 2006
5	through 2010 to carry out the provisions of this part.
6	(b) Reservation.—Of the amount appropriated
7	under this section for each fiscal year, not more than 35
8	percent shall be available for the costs of the multicity,
9	multicounty, multistate demonstration projects under sec-
10	tion 444, the economic incentives demonstration projects
11	under section 445, evaluations under section 446, and
12	projects of national significance under section 447, with
13	not less than $$5,000,000$ allocated to the economic incen-
14	tives demonstration project under section 445.'.
15	"(b) Inapplicability of Effective Date Provi-
16	SIONS.—Section 116 shall not apply to the amendment
17	made by subsection (a) of this section.".
18	(2) CLERICAL AMENDMENT.—Section 2 of such
19	Act is amended in the table of contents by inserting
20	after the item relating to section 116 the following



new item:



1	SEC. 106. STATE OPTION TO MAKE TANF PROGRAMS MAN-
2	DATORY PARTNERS WITH ONE-STOP EMPLOY-
3	MENT TRAINING CENTERS.
4	Section 408 (42 U.S.C. 608) is amended by adding
5	at the end the following:
6	"(h) State Option to Make Tanf Programs
7	MANDATORY PARTNERS WITH ONE-STOP EMPLOYMENT
8	Training Centers.—For purposes of section 121(b) of
9	the Workforce Investment Act of 1998, a State program
10	funded under part A of title IV of the Social Security Act
11	shall be considered a program referred to in paragraph
12	(1)(B) of such section, unless, after the date of the enact-
13	ment of this subsection, the Governor of the State notifies
14	the Secretaries of Health and Human Services and Labor
15	in writing of the decision of the Governor not to make
16	the State program a mandatory partner.".
17	SEC. 107. SENSE OF THE CONGRESS.
18	It is the sense of the Congress that a State welfare-
19	to-work program should include a mentoring program.
20	SEC. 108. PROHIBITION ON OFFSHORING.
21	Section 408(a) (42 U.S.C. 608(a)) is amended by
22	adding at the end the following:
23	"(12) Prohibition on offshoring.—A State
24	to which a grant is made under section 403 shall not
25	use any part of the grant—



1	"(A) to enter into a contract with an entity
2	that, directly or through a subcontractor, pro-
3	vides any service, activity or function described
4	under this part at a location outside the United
5	States; or
6	"(B) to reduce employment in the United
7	States through use of 1 or more employees out-
8	side the United States. ".
9	TITLE II—CHILD CARE
10	SEC. 201. SHORT TITLE.
11	This title may be cited as the "Caring for Children
12	Act of 2005".
13	SEC. 202. GOALS.
14	(a) Goals.—Section 658A(b) of the Child Care and
15	Development Block Grant Act of 1990 (42 U.S.C. 9801
16	note) is amended—
17	(1) in paragraph (3) by striking "encourage"
18	and inserting "assist",
19	(2) by amending paragraph (4) to read as fol-
20	lows:
21	"(4) to assist States to provide child care to
22	low-income parents;",
23	(3) by redesignating paragraph (5) as para-
24	graph (7), and



1	(4) by inserting after paragraph (4) the fol-
2	lowing:
3	"(5) to encourage States to improve the quality
4	of child care available to families;
5	"(6) to promote school readiness by encour-
6	aging the exposure of young children in child care to
7	nurturing environments and developmentally-appro-
8	priate activities, including activities to foster early
9	cognitive and literacy development; and".
10	(b) Conforming Amendment.—Section
11	658E(c)(3)(B) of the Child Care and Development Block
12	Grant Act of 1990 (42 U.S.C. 9858c(c)(3)(B)) is amended
13	by striking "through (5)" and inserting "through (7)".
14	SEC. 203. AUTHORIZATION OF APPROPRIATIONS.
15	Section 658B of the Child Care and Development
16	Block Grant Act of 1990 (42 U.S.C. 9858) is amended—
17	(1) by striking "is" and inserting "are", and
18	(2) by striking "\$1,000,000,000 for each of the
19	fiscal years 1996 through 2002" and inserting
20	eq:second-seco
21	\$2,500,000,000 for fiscal year 2007,
22	\$2,700,000,000 for fiscal year 2008,
23	\$2,900,000,000 for fiscal year 2009, and
24	\$3,100,000,000 for fiscal year 2010".



1 SEC. 204. APPLICATION AND PLAN.

2	Section 658E(c)(2) of the Child Care and Develop-
3	ment Block Grant Act of 1990 (42 U.S.C. 9858C(c)(2))
4	is amended—
5	(1) by amending subparagraph (D) to read as
6	follows:
7	"(D) Consumer and Child Care Pro-
8	VIDER EDUCATION INFORMATION.—
9	"(i) Certification.—Certify that
10	the State will collect and disseminate,
11	through resource and referral services and
12	other means as determined by the State, to
13	parents of eligible children, child care pro-
14	viders, and the general public, information
15	regarding—
16	"(I) the promotion of informed
17	child care choices, including informa-
18	tion about the quality and availability
19	of child care services;
20	"(II) research and best practices
21	on children's development, including
22	early cognitive development;
23	"(III) the availability of assist-
24	ance to obtain child care services; and
25	"(IV) other programs for which
26	families that receive child care serv-



1	ices for which financial assistance is
2	provided under this subchapter may
3	be eligible, including the food stamp
4	program, the WIC program under sec-
5	tion 17 of the Child Nutrition Act of
6	1966, the child and adult care food
7	program under section 17 of the Rich-
8	ard B. Russell National School Lunch
9	Act, Head Start programs, Early
10	Head Start programs, services and ac-
11	tivities under section 619 and part C
12	of the Individuals with Disabilities
13	Education Act, and the medicaid and
14	SCHIP programs under titles XIX
15	and XXI of the Social Security Act.
16	"(ii) Information.—Information
17	provided to parents shall be in plain lan-
18	guage and, to the extent practicable, be in
19	a language that such parents can under-
20	stand.", and
21	(2) by inserting after subparagraph (H) the fol-
22	lowing:
23	"(I) COORDINATION WITH OTHER EARLY
24	CHILD CARE SERVICES AND EARLY CHILDHOOD
25	EDUCATION PROGRAMS.—Demonstrate how the



1	State is coordinating child care services pro-
2	vided under this subchapter with Head Start
3	programs, Early Head Start programs, Early
4	Reading First, Even Start, Ready-To-Learn
5	Television, services and activities under section
6	619 and part C of the Individuals with Disabil-
7	ities Education Act, State pre-kindergarten pro-
8	grams, and other early childhood education pro-
9	grams to expand accessibility to and continuity
10	of care and early education consistent with the
11	goals of this Act, without displacing services
12	provided by the current early care and edu-
13	cation delivery system.
14	"(J) Public-private partnerships.—
15	Demonstrate how the State encourages partner-
16	ships with private and other public entities to
17	leverage existing service delivery systems of
18	early childhood education and increase the sup-
19	ply and quality of child care services.
20	"(K) CHILD CARE SERVICE QUALITY.—
21	"(i) Certification.—For each fiscal
22	year after fiscal year 2006, certify that
23	during the then preceding fiscal year the
24	State was in compliance with section 658G

and describe how funds were used to com-



1	ply with such section during such pre-
2	ceding fiscal year.
3	"(ii) Strategy.—For each fiscal year
4	after fiscal year 2006, contain an outline
5	of the strategy the State will implement
6	during such fiscal year for which the State
7	plan is submitted, to address the quality of
8	child care services in the State available
9	from eligible child care providers, and in-
10	clude in such strategy—
11	"(I) a statement specifying how
12	the State will address the activities
13	described in paragraphs (1), (2), and
14	(3) of section 658G;
15	"(II) a description of measures
16	for evaluating the quality improve-
17	ments generated by the activities list-
18	ed in each of such paragraphs that
19	the State will use to evaluate its
20	progress in improving the quality of
21	such child care services;
22	"(III) a list of State-developed
23	child care service quality targets for
24	such fiscal year quantified on the

basis of such measures; and



1	"(IV) for each fiscal year after
2	fiscal year 2006, a report on the
3	progress made to achieve such targets
4	during the then preceding fiscal year.
5	"(iii) Rule of construction.—
6	Nothing in this subparagraph shall be con-
7	strued to require that the State apply
8	measures for evaluating quality to specific
9	types of child care providers.
10	"(L) Access to care for certain popu-
11	LATIONS.—Demonstrate how the State is ad-
12	dressing the child care needs of parents eligible
13	for child care services for which financial assist-
14	ance is provided under this subchapter who
15	have children with special needs, are limited
16	English proficient, work nontraditional hours,
17	or require child care services for infants or tod-
18	dlers.".
19	SEC. 205. ACTIVITIES TO IMPROVE THE QUALITY OF CHILD
20	CARE.
21	Section 658G of the Child Care and Development
22	Block Grant Act of 1990 (42 U.S.C. 9858e) is amended
23	to read as follows:



1 "SEC. 658G. ACTIVITIES TO IMPROVE THE QUALITY OF 2 CHILD CARE SERVICES. 3 "A State that receives funds to carry out this subchapter for a fiscal year, shall use not less than 6 percent 4 5 of the amount of such funds for activities provided through resource and referral services and other means, 7 that are designed to improve the quality of child care services in the State available from eligible child care providers. Such activities include— 9 10 "(1) programs that provide training, education, 11 and other professional development activities to en-12 hance the skills of the child care workforce, includ-13 ing training opportunities for caregivers in informal 14 care settings; 15 "(2) activities within child care settings to en-16 hance early learning for young children, to promote 17 early literacy, and to foster school readiness; 18 "(3) initiatives to increase the retention and 19 compensation of child care providers, including 20 tiered reimbursement rates for providers that meet 21 quality standards as defined by the State; or 22 "(4) other activities deemed by the State to im-23 prove the quality of child care services provided in



24

such State.".

1 SEC. 206. REPORTS AND AUDITS.

- 2 Section 658K(a)(1)(B)(iii) of the Child Care and De-
- 3 velopment Block Grant Act of 1990 (42 U.S.C.
- 4 9858i(a)(1)(B)(iii)) is amended by inserting "ethnicity,
- 5 primary language," after "race,".

6 SEC. 207. REPORT BY SECRETARY.

- 7 Section 658L of the Child Care and Development
- 8 Block Grant Act of 1990 (42 U.S.C. 9858j) is amended
- 9 to read as follows:

10 "SEC. 658L. REPORT BY SECRETARY.

- 11 "(a) REPORT REQUIRED.—Not later than October 1,
- 12 2007, and biennially thereafter, the Secretary shall pre-
- 13 pare and submit to the Committee on Education and the
- 14 Workforce of the House of Representatives and the Com-
- 15 mittee on Health, Education, Labor and Pensions of the
- 16 Senate a report that contains the following:
- 17 "(1) A summary and analysis of the data and
- information provided to the Secretary in the State
- reports submitted under section 658K.
- 20 "(2) Aggregated statistics on the supply of, de-
- 21 mand for, and quality of child care, early education,
- and non-school-hours programs.
- 23 "(3) An assessment, and where appropriate,
- recommendations for the Congress concerning ef-
- forts that should be undertaken to improve the ac-



1	cess of the public to quality and affordable child care
2	in the United States.
3	"(b) Collection of Information.—The Secretary
4	may utilize the national child care data system available
5	through resource and referral organizations at the local,
6	State, and national level to collect the information re-
7	quired by subsection (a)(2).".
8	SEC. 208. DEFINITIONS.
9	(a) Eligible Children.—Section 658P(4)(B) of
10	the Child Care and Development Block Grant Act of 1990
11	(42 U.S.C. 9858N(4)(B)) is amended by striking "85 per-
12	cent of the State median income" and inserting "income
13	levels as established by the State, prioritized by need,".
14	(b) Limited English Proficient.—Section 658P
15	of the Child Care and Development Block Grant Act of
16	1990 (42 U.S.C. 9858n) is amended—
17	(1) by redesignating paragraph (9) as para-
18	graph (10); and
19	(2) by inserting after paragraph (8) the fol-
20	lowing:
21	"(9) Limited english proficient.—The
22	term 'limited English proficient' means with respect
23	to an individual, that such individual—
24	"(A)(i) was not born in the United States

or has a native language that is not English;



1	"(ii)(I) is a Native American, an Alaska
2	Native, or a native resident of a territory or
3	possession of the United States; and
4	"(II) comes from an environment in which
5	a language that is not English has had a sig-
6	nificant impact on such individual's level of
7	English language proficiency; or
8	"(iii) is migratory, has a native language
9	that is not English, and comes from an environ-
10	ment in which a language that is not English
11	is dominant; and
12	"(B) has difficultly in speaking or under-
13	standing the English language to an extent that
14	may be sufficient to deny such individual—
15	"(i) the ability to successfully achieve
16	in classrooms in which the language of in-
17	struction is English; or
18	"(ii) the opportunity to fully partici-
19	pate in society.".
20	SEC. 209. WAIVER AUTHORITY TO EXPAND THE AVAIL-
21	ABILITY OF SERVICES UNDER CHILD CARE
22	AND DEVELOPMENT BLOCK GRANT ACT OF
23	1990.
24	(a) Waiver Authority.—For such period up to
25	June 30, 2006, and to such extent as the Secretary con-



1	siders to be appropriate, the Secretary of Health and
2	Human Service may waive or modify, for any affected
3	State, and any State serving significant numbers of indi-
4	viduals adversely affected by a Gulf hurricane disaster,
5	provisions of the Child Care and Development Block
6	Grant Act of 1990 (42 U.S.C. 9858 et seq.)—
7	(1) relating to Federal income limitations on
8	eligibility to receive child care services for which as-
9	sistance is provided under such Act,
10	(2) relating to work requirements applicable to
11	eligibility to receive child care services for which as-
12	sistance is provided under such Act,
13	(3) relating to limitations on the use of funds
14	under section 658G of the Child Care and Develop-
15	ment Block Grant Act of 1990, and
16	(4) preventing children designated as evacuees
17	from receiving priority for child care services pro-
18	vided under such Act, except that children residing
19	in a State and currently receiving services should
20	not lose such services in order to accommodate evac-
21	uee children,
22	for purposes of easing State fiscal burdens and providing
23	child care services to children orphaned, or of families dis-
24	placed, as a result of a Gulf hurricane disaster.

(b) DEFINITIONS.—For purposes of this section:



1	(1) AFFECTED STATE.—The term "affected
2	State" means the State of Alabama, Florida, Lou-
3	isiana, Mississippi, or Texas.
4	(2) GULF HURRICANE DISASTER.—The term
5	"Gulf hurricane disaster" means a major disaster
6	that the President declared to exist, in accordance
7	with section 401 of the Robert T. Stafford Disaster
8	Relief and Emergency Assistance Act, and that was
9	caused by Hurricane Katrina or Hurricane Rita.
10	(3) Individual adversely affected by a
11	GULF HURRICANE DISASTER.—The term "individual
12	adversely affected by a Gulf hurricane disaster"
13	means an individual who, on August 29, 2005, was
14	living, working, or attending school in an area in
15	which the President has declared to exist a Gulf hur-
16	ricane disaster.
17	TITLE III—STATE AND LOCAL
18	FLEXIBILITY
19	SEC. 301. PROGRAM COORDINATION DEMONSTRATION
20	PROJECTS.
21	(a) Purpose.—The purpose of this section is to es-
22	tablish a program of demonstration projects in a State or
23	portion of a State to coordinate multiple public assistance
24	workforce development and other programs for the pur-

25 pose of supporting working individuals and families, help-



I	ing families escape welfare dependency, promoting child
2	well-being, or helping build stronger families, using inno-
3	vative approaches to strengthen service systems and pro-
4	vide more coordinated and effective service delivery.
5	(b) Definitions.—In this section:
6	(1) Administering secretary.—The term
7	"administering Secretary" means, with respect to a
8	qualified program, the head of the Federal agency
9	responsible for administering the program.
10	(2) QUALIFIED PROGRAM.—The term "qualified
11	program" means—
12	(A) activities funded under title I of the
13	Workforce Investment Act of 1998, except sub-
14	title C of such title;
15	(B) a demonstration project authorized
16	under section 505 of the Family Support Act of
17	1988;
18	(C) activities funded under the Wagner-
19	Peyser Act;
20	(D) activities funded under the Adult Edu-
21	cation and Family Literacy Act; or
22	(E) activities funded under the Child Care
23	and Development Block Grant Act of 1990;
24	(c) Application Requirements.—The head of a
25	State entity or of a sub-State entity administering 2 or



1	more qualified programs proposed to be included in a dem-
2	onstration project under this section shall (or, if the
3	project is proposed to include qualified programs adminis-
4	tered by 2 or more such entities, the heads of the admin-
5	istering entities (each of whom shall be considered an ap-
6	plicant for purposes of this section) shall jointly) submit
7	to the administering Secretary of each such program an
8	application that contains the following:
9	(1) Programs included.—A statement identi-
10	fying each qualified program to be included in the
11	project, and describing how the purposes of each
12	such program will be achieved by the project.
13	(2) POPULATION SERVED.—A statement identi-
14	fying the population to be served by the project and
15	specifying the eligibility criteria to be used.
16	(3) Description and Justification.—A de-
17	tailed description of the project, including—
18	(A) a description of how the project is ex-
19	pected to improve or enhance achievement of
20	the purposes of the programs to be included in
21	the project, from the standpoint of quality, of
22	cost-effectiveness, or of both; and
23	(B) a description of the performance objec-

tives for the project, including any proposed



1	modifications to the performance measures and
2	reporting requirements used in the programs.
3	(4) Waivers requested.—A description of
4	the statutory and regulatory requirements with re-
5	spect to which a waiver is requested in order to
6	carry out the project, and a justification of the need
7	for each such waiver.
8	(5) Cost Neutrality.—Such information and
9	assurances as necessary to establish to the satisfac-
10	tion of the administering Secretary, in consultation
11	with the Director of the Office of Management and
12	Budget, that the proposed project is reasonably ex-
13	pected to meet the applicable cost neutrality require-
14	ments of subsection (d)(4).
15	(6) EVALUATION AND REPORTS.—An assurance
16	that the applicant will conduct ongoing and final
17	evaluations of the project, and make interim and
18	final reports to the administering Secretary, at such
19	times and in such manner as the administering Sec-
20	retary may require.
21	(7) Other information and assurances.—
22	Such other information and assurances as the ad-
23	ministering Secretary may require.

(d) APPROVAL OF APPLICATIONS.—



1	(1) In General.—The administering Secretary
2	with respect to a qualified program that is identified
3	in an application submitted pursuant to subsection
4	(c) may approve the application and, except as pro-
5	vided in paragraph (2), waive any requirement appli-
6	cable to the program, to the extent consistent with
7	this section and necessary and appropriate for the
8	conduct of the demonstration project proposed in the
9	application, if the administering Secretary deter-
10	mines that the project—
11	(A) has a reasonable likelihood of achieving
12	the objectives of the programs to be included in
13	the project;
14	(B) may reasonably be expected to meet
15	the applicable cost neutrality requirements of
16	paragraph (4), as determined by the Director of
17	the Office of Management and Budget; and
18	(C) includes the coordination of 2 or more
19	qualified programs.
20	(2) Provisions excluded from waiver au-
21	THORITY.—A waiver shall not be granted under
22	paragraph (1)—
23	(A) with respect to any provision of law re-
24	lating to—



1	(i) civil rights or prohibition of dis-
2	crimination;
3	(ii) purposes or goals of any program;
4	(iii) maintenance of effort require-
5	ments;
6	(iv) health or safety;
7	(v) labor standards under the Fair
8	Labor Standards Act of 1938; or
9	(vi) environmental protection;
10	(B) with respect to section 241(a) of the
11	Adult Education and Family Literacy Act;
12	(C) in the case of a program under the
13	Workforce Investment Act, with respect to any
14	requirement the waiver of which would violate
15	section 189(i)(4)(A)(i) of such Act;
16	(D) with respect to any requirement that a
17	State pass through to a sub-State entity part or
18	all of an amount paid to the State;
19	(E) if the waiver would waive any funding
20	restriction or limitation provided in an appro-
21	priations Act, or would have the effect of trans-
22	ferring appropriated funds from 1 appropria-
23	tions account to another; or
24	(F) except as otherwise provided by stat-
25	ute, if the waiver would waive any funding re-



1	striction applicable to a program authorized
2	under an Act which is not an appropriations
3	Act (but not including program requirements
4	such as application procedures, performance
5	standards, reporting requirements, or eligibility
6	standards), or would have the effect of transfer-
7	ring funds from a program for which there is
8	direct spending (as defined in section 250(c)(8)
9	of the Balanced Budget and Emergency Deficit
10	Control Act of 1985) to another program.
11	(3) AGREEMENT OF EACH ADMINISTERING SEC-
12	RETARY REQUIRED.—
13	(A) In general.—An applicant may not
14	conduct a demonstration project under this sec-
15	tion unless each administering Secretary with
16	respect to any program proposed to be included
17	in the project has approved the application to
18	conduct the project.
19	(B) AGREEMENT WITH RESPECT TO FUND-
20	ING AND IMPLEMENTATION.—Before approving
21	an application to conduct a demonstration
22	project under this section, an administering
23	Secretary shall have in place an agreement with
24	the applicant with respect to the payment of

funds and responsibilities required of the ad-



1	ministering Secretary with respect to the
2	project.
3	(4) Cost-neutrality requirement.—
4	(A) General Rule.—Notwithstanding
5	any other provision of law (except subparagraph
6	(B)), the total of the amounts that may be paid
7	by the Federal Government for a fiscal year
8	with respect to the programs in the State in
9	which an entity conducting a demonstration
10	project under this section is located that are af-
11	fected by the project shall not exceed the esti-
12	mated total amount that the Federal Govern-
13	ment would have paid for the fiscal year with
14	respect to the programs if the project had not
15	been conducted, as determined by the Director
16	of the Office of Management and Budget.
17	(B) Special rule.—If an applicant sub-
18	mits to the Director of the Office of Manage-
19	ment and Budget a request to apply the rules
20	of this subparagraph to the programs in the
21	State in which the applicant is located that are
22	affected by a demonstration project proposed in
23	an application submitted by the applicant pur-
24	suant to this section, during such period of not
25	more than 5 consecutive fiscal years in which

more than 5 consecutive fiscal years in which



	• •
1	the project is in effect, and the Director deter-
2	mines, on the basis of supporting information
3	provided by the applicant, to grant the request,
4	then, notwithstanding any other provision of
5	law, the total of the amounts that may be paid
6	by the Federal Government for the period with
7	respect to the programs shall not exceed the es-
8	timated total amount that the Federal Govern-
9	ment would have paid for the period with re-
10	spect to the programs if the project had not
11	been conducted.
12	(5) 90-day approval deadline.—
13	(A) In General.—If an administering
14	Secretary receives an application to conduct a
15	demonstration project under this section and
16	does not disapprove the application within 90
17	days after the receipt, then—
18	(i) the administering Secretary is
19	deemed to have approved the application
20	for such period as is requested in the ap-
21	plication, except to the extent inconsistent
22	with subsection (e); and
23	(ii) any waiver requested in the appli-
24	cation which applies to a qualified program

that is identified in the application and is



1	administered by the administering Sec-
2	retary is deemed to be granted, except to
3	the extent inconsistent with paragraph (2)
4	or (4) of this subsection.
5	(B) Deadline extended if additional
6	INFORMATION IS SOUGHT.—The 90-day period
7	referred to in subparagraph (A) shall not in-
8	clude any period that begins with the date the
9	Secretary requests the applicant to provide ad-
10	ditional information with respect to the applica-
11	tion and ends with the date the additional in-
12	formation is provided.
13	(e) Duration of Projects.—A demonstration
14	project under this section may be approved for a term of
15	not more than 5 years.
16	(f) Reports to Congress.—
17	(1) Report on disposition of applica-
18	TIONS.—Within 90 days after an administering Sec-
19	retary receives an application submitted pursuant to
20	this section, the administering Secretary shall sub-
21	mit to each Committee of the Congress which has
22	jurisdiction over a qualified program identified in
23	the application notice of the receipt, a description of

the decision of the administering Secretary with re-



1	spect to the application, and the reasons for approv-
2	ing or disapproving the application.
3	(2) Reports on projects.—Each admin-
4	istering Secretary shall provide annually to the Con-
5	gress a report concerning demonstration projects ap-
6	proved under this section, including—
7	(A) the projects approved for each appli-
8	cant;
9	(B) the number of waivers granted under
10	this section, and the specific statutory provi-
11	sions waived;
12	(C) how well each project for which a waiv-
13	er is granted is improving or enhancing pro-
14	gram achievement from the standpoint of qual-
15	ity, cost-effectiveness, or both;
16	(D) how well each project for which a
17	waiver is granted is meeting the performance
18	objectives specified in subsection (c)(3)(B);
19	(E) how each project for which a waiver is
20	granted is conforming with the cost-neutrality
21	requirements of subsection (d)(4); and
22	(F) to the extent the administering Sec-
23	retary deems appropriate, recommendations for
24	modification of programs based on outcomes of



25

the projects.

1 TITLE IV—EFFECTIVE DATE

- 2 SEC. 401. EFFECTIVE DATE.
- 3 (a) In General.—Except as otherwise provided, this
- 4 Act and the amendments made by this Act shall take ef-
- 5 fect on the date of the enactment of this Act.
- 6 (b) Exception.—In the case of a State plan under
- 7 part A of title IV of the Social Security Act which the
- 8 Secretary determines requires State legislation in order
- 9 for the plan to meet the additional requirements imposed
- 10 by the amendments made by this Act, the effective date
- 11 of the amendments imposing the additional requirements
- 12 shall be 3 months after the first day of the first calendar
- 13 quarter beginning after the close of the first regular ses-
- 14 sion of the State legislature that begins after the date of
- 15 the enactment of this Act. For purposes of the preceding
- 16 sentence, in the case of a State that has a 2-year legisla-
- 17 tive session, each year of the session shall be considered
- 18 to be a separate regular session of the State legislature.

